

Local Government Restructuring: Privatization and Its Alternatives

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Robert Hebdon

Abstract

Local government restructuring should no longer be viewed as a simple dichotomy between private and public provision. A 1997 survey of chief elected township and county officials in New York shows that local governments use both private and public sector mechanisms to structure the market, create competition, and attain economies of scale. In addition to privatization and inter-municipal cooperation, two alternative forms of service delivery not previously researched—reverse privatization and governmental entrepreneurship—are analyzed here. Logistic regression on the 201 responding governments differentiates the decision to restructure from the level and complexity of restructuring. Results confirm that local governments are guided primarily by pragmatic concerns with information, monitoring, and service quality. Political factors are not significant in the restructuring process and unionization is only significant in cases of simple restructuring (privatization or cooperation used alone). Fiscal stress is not a primary motivator, but debt limits are associated with more complex forms of restructuring. Restructuring service delivery requires capacity to take risks and is more common among experienced local officials in larger, higher-income communities. Restructuring should be viewed as a complex, pragmatic process where governments combine public and private provision with an active role as service provider and market player. © 2001 by the Association for Public Policy Analysis and Management.

INTRODUCTION

Government restructuring of service delivery remains a central focus of research on the role of the public sector in modern society. Observing that public provision is still the dominant form of public goods service delivery in the United States and believing that private provision is more cost-efficient, researchers have tried to explain why more services have not been privatized (Lopez-de-Silanes, Shleifer, and Vishny, 1997; Miranda, 1994). Privatization proponents argue that local governments surrender to union and political pressure and ignore the savings from privatization (McGuire, Ohsfeldt, and Van Cotti, 1987; Savas, 2000). Other researchers stress the importance of efficiency, quality, and transaction costs (monitoring, information) in local government decision-making (Bartle, Korosec, and LaCourse, 1996; Boyne, 1998;

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service integration multidisciplinary service provision and other collaborative efforts and suggests steps that universities can take to partner with community members and community based professionals A broad range of disciplines and perspectives are represented including social work education public administration geography urban planning nursing psychology and medicine and other allied fields The chapters are organized in four parts the needs and challenges for interprofessional education changing theories and infrastructures of community practice linking the university to the community and challenges for universities for the next century *State Government News* ,1997 *Budgetary Politics in American Governments* James J. Gosling,1992 Unlike most public budgeting texts *Budgetary Politics in American Governments* takes a comparative approach to the subject of public budgeting examining budgetary politics at the federal state and local government levels Topics include the budgetary decision making process taxation spending budget execution and financial management as well as the budget process at each level of government Thoroughly updated but preserving much of the third edition s structure and approach this fourth edition contains a new chapter that introduces students to the interrelationship of economics and politics in budgeting Book jacket

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